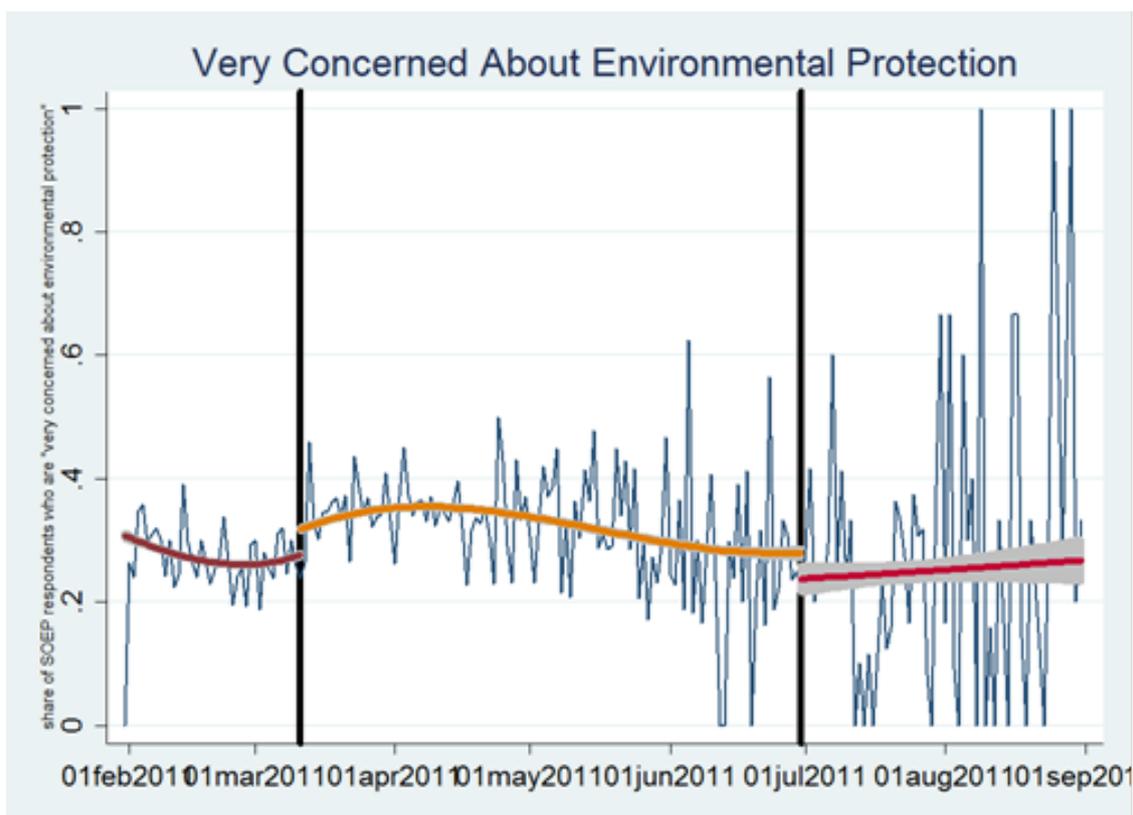


Natural Disaster, Policy Action, and Mental Well-Being: The Case of Fukushima

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Nicolas R. Ziebarth



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Abstract

We study the impact of the Fukushima disaster on people's mental well-being in another industrialized country, more than 5000 miles distant. The meltdown significantly increased environmental concerns by 20% among the German population. Subsequent drastic policy action permanently shut down the oldest nuclear reactors, implemented the phase-out of the remaining ones, and proclaimed the transition to renewables. This energy policy turnaround is largely supported by the population and equalized the increase in mental distress. We estimate that during the 3 months after the meltdown, Fukushima triggered external monetized health costs worth €250 per distressed citizen – particularly among risk averse women.

Keywords: Fukushima, meltdown, nuclear phase-out, mental health, environmental worries, SOEP

JEL codes: I18, I31, Z13, Q54

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1. Introduction

Seemingly the worst-case scenario, on March 11, 2011, a natural disaster triggered one of the worst nuclear catastrophes in human history: the Fukushima Daiichi Nuclear Disaster. At about 3pm JST, the Tohoku earthquake, magnitude 9.0, struck off the coast of Japan at an underwater depth of about 30km (19mi). Never before had such a powerful earthquake hit Japan. It triggered a gigantic tsunami with waves up to 40m (133ft). The tsunami's dimensions by far exceeded the safety measures of the Fukushima nuclear power plant whose 5.7m (19ft) seawalls were easily topped by the up to 15m (49ft) high waves hitting the plant. Although the safety measures met regulatory requirements, in total three of the six reactors fully melted down, leading to the release of radioactive material.

In the subsequent days, the dimension of the catastrophe became apparent. Within two days, up to 200,000 people were evacuated, an estimated 4.5 million were without electricity, and 1.5 million without water. In September 2011, the *Japanese Policy Agency* concluded that the entire disaster, inclusive of earthquake, tsunami, and nuclear meltdown, resulted in 16,000 deaths, thousands of injured or missing people, and 400,000 collapsed or partially collapsed buildings (INPO, 2011). However, to date, no short-term physical health damages from *radioactive radiation* have been observed (WHO, 2013).

As a first main contribution, this paper estimates the impact of the Fukushima catastrophe on people's mental well-being in another industrialized country more than 5000 miles away. We find that concerns about environmental protection significantly increased among the German population in the weeks after the meltdown. This finding demonstrates that disasters not only have local impacts, but can also have negative external effects in other countries, even if the country is presumably unaffected and far away. Metcalfe et al. (2011) show that this was true for people living in the UK after the 9/11 terrorist attacks. This paper shows that these global negative external effects may even exist when a disaster in country A objectively does not increase the risk of a similar disaster in country B, which is the case for nuclear meltdowns triggered by tsunamis.

Germany is a particularly interesting country to study in this context since the meltdown led the conservative government, under the leadership of Chancellor Angela Merkel, to make a sharp U-turn in their energy policy. Fukushima "made [Angela Merkel] change her mind about the risks of nuclear energy" (Bundesregierung, 2011a). In consensus with the liberal opposition, the oldest German reactors were temporarily shut down – despite their reputation of being among the safest reactors worldwide and despite the marginal tsunami risk in Germany. On June 30, 2011, the German parliament ("Bundestag") passed a law that *permanently* shut down these 7 reactors. In addition, it implemented the staggered nuclear

phase-out of the remaining reactors. This law will lead to a complete shut-down of all German reactors by 2022. The German Nuclear Phase Out (“*Atomausstieg*”) is globally unique. It represents a direct and immediate response to the unexpected and exogenous Fukushima catastrophe.

Thus, as a second main contribution, this paper shows how policymakers can alleviate, even reverse, mental concerns in the population through immediate policy action. A representative survey conducted on March 14 2011, revealed that 70% of all German citizens believed that a nuclear catastrophe similar to Fukushima could also happen in Germany. Accordingly, 71% were in favor of a complete nuclear phase-out, up from 62% in August 2010 (Infratest, 2010, 2011a). In line with these survey data, after the passing of the *Nuclear Phase-Out Bill*, we find that worries about environmental protection significantly *decreased* – by approximately the same share that they had increased after Fukushima. Again, representative survey data from June 2011 underlines these findings and shows that 54% of all Germans agree with the specific phase-out bill and also the quick political decision process (Infratest, 2011c). Subsequent to the implementation of the *Atomausstieg*, we do not find any significant long-term effects of Fukushima on well-being measures.

This paper contributes to the overall literature on mental well-being (Frank, 1981; Oswald, 1997; Winkelmann and Winkelmann, 1998; Frijters et al. 2004; Frank and Koss, 2005; Frey et al. 2007; Senik, 2009; Kassenboehmer and Haisken-DeNew, 2009; Lu et al., 2009; Glied and Frank, 2009; Clark et al., 2008, 2009, 2010; Ojeda et al., 2010; Luechinger et al., 2010; Knabe et al., 2010; Clark and Senik, 2010; Clark and Etilé, 2011; Cahit et al., 2011; Oswald and Wu, 2011; Deaton, 2012; Marcus, 2013). More specifically, it contributes to the literature that studies the (mental health) effects of terrorism and natural disasters (Luechinger and Raschky, 2009; Berger, 2010; Draca et al. 2011; Danzer and Danzer, 2011; Metcalfe et al., 2011; Schüller, 2012). Since Fukushima, several papers have discussed the causes and consequences of the catastrophe – however, the large majority focus on Japan (Glaser, 2011; Hippel, 2011; Hommerich, 2012; Huenteler et al. 2012; Ishino et al. 2012; Kawashima and Takeda, 2012; Thomas, 2012; Uchida et al., 2011; Vivoda, 2012; Yamamura, 2012; Aoki and Rothwell, 2013; Csereklyei, 2013; Buesseler et al. 2013; Rieu, 2013; Rehdanz et al. 2013; Tiefenbach and Kohlbacher, 2013; Wang et al., 2013).

The next section briefly describes the events around The Fukushima Disaster and the political reactions in Germany. Section 3 describes the data, whilst Section 4 presents and discusses our findings. Section 5 concludes.

2. Background

2.1. The Fukushima Daiichi Nuclear Disaster

On March 11, 2011, at 2:46pm local time, a giant earthquake shook the ocean bed about 72 kilometres off the Japanese east coast. Measuring 9.0 on the Richter scale, this earthquake was the largest in Japan since the beginning of record keeping, even shaking skyscrapers in 370 km (230mi) distant Tokyo. It triggered a giant tsunami with waves reaching up to 40m (133ft). The waves hit the Japanese coast line just 30 minutes thereafter, wiping out cities, villages, and property up to 10km (6.4mi) inland. The receding waters left behind massive destruction, killing 16,000 people (Stern, 2011; Zeit, 2011; INPO, 2011).

The Fukushima Daiichi nuclear power plant is located just 163km (101.5mi) southwest of the epicentre of the earthquake. Shortly after the earthquake, the plant lost its electricity supply and switched to emergency power supply through its diesel generators in order to enable the emergency cooling of the three, out of six, reactors that were in operation at that time, all of which were immediately scrammed. However, even after being scrammed, reactors require constant cooling, sometimes for days, in order to keep down their decay heat. When the tsunami flood waves hit the plant, with barriers for flood waves up to 5.7m (19ft), the diesel generators were destroyed and the emergency cooling failed. The consequences were severe. Without constant cooling, the fuel rods of the three reactors that were in operation overheated and slowly began to melt. The vaporising water created immense pressure within the reactor vessels, essentially turning them into giant steam cookers. To counteract, the operator was given the permission to release radioactive steam from the reactors into the surrounding and to feed sea water through the reactor cores (Spiegel, 2011). The traces of radioactive iodine were later found in food and drinking water, even in distant Tokyo, which resulted in a ban on food from certain regions that were considered to be contaminated. Ultimately, however, the countermeasures proved to be ineffective. Hydrogen explosions destroyed the containments of the three reactors that were in operation, damaging the reactor vessels and leaking radioactive particles into the environment (IAEA, 2011a). Everybody within a radius of 10km (6.4mi) around the plant was evacuated immediately on March 11, 2011; it was later extended, creating a 20km (12.8mi) radius permanent exclusion zone.

The Fukushima meltdown was the second largest accident in the history of the peaceful use of nuclear power to date. It was classified 7 on the International Nuclear and Radiological Event Scale (INES) of the International Atomic Energy Agency (IAEA), meaning that there was a major release of radioactive material with widespread health and environmental effects that requires implementation of planned and extended countermeasures (IAEA, 2011b). The scope of the disaster

was exceeded only by the 1986 Chernobyl meltdown, which released even more radioactive material into the environment.

2.2. The Political Reactions in Germany: “Atomausstieg” and “Energiewende”

Shortly after the Fukushima meltdown, on March 14, 2011, a safety assessment of all 17 remaining operational nuclear power plants in Germany was announced by the government, including a temporary shutdown of the 7 oldest plants.¹ This policy reaction has become known as the “Atom-Moratorium” (Bundesregierung, 2011b). The safety assessment was conducted by the Reactor Safety Commission (“*Reaktorsicherheitskommission*”). At the same time, an ethics commission (“*Ethikkommission für eine sichere Energieversorgung*”) was appointed to discuss the future of nuclear power in Germany in a broader societal context.

The safety assessment concluded that the 17 remaining operational nuclear power plants in Germany were at least as safe as Fukushima Daiichi and that it was virtually impossible for the accident scenario to occur in Germany. However, it also suggested certain improvements, in particular for older plants, be made. The ethics commission, on the contrary, unequivocally recommended exciting nuclear power within a decade (Reaktorsicherheitskommission, 2011; Ethikkommission für eine sichere Energieversorgung, 2011).

Following the recommendation of the ethics commissions and taking into account the final report of the Reactor Safety Commission, on May 30, 2011, the government announced that it would introduce a *Nuclear Phase Out Bill* (“*13. Gesetz zur Änderung des Atomgesetzes*”), which provides for the permanent shutdown of the oldest 7 nuclear power plants in Germany and a reversal of the lifetime extension for the remainder (Bundesregierung, 2011c).

The reversal of the lifetime extension takes back a lifetime extension of 7 years for older and 14 years for newer nuclear power plants in Germany. This extension was initially granted on September 5, 2010, just shortly after the federal elections, which were won by the current conservative government, consisting of a coalition between Christian-Democrats (CDU) and Free Market Liberals (FDP).

The new bill imposes a fixed date for a nuclear phase-out for the first time in history. This policy reaction has become known as the German Nuclear Phase Out (“*Atomausstieg*”). Still, the decision to amend the law was largely perceived as a campaign move, influenced by the upcoming elections in several German federal states.

The new bill passed the Bundestag on June 30, 2011, and the Federal Council of Germany shortly thereafter, on July 8, 2011. It became effective, alongside a

¹ At that time, the “*Krümmel*” nuclear power plant was already off grid due to technical problems.

number of other bills that promote a change in energy sources from fossils to renewables (“*Energiewende*”), on August 6, 2011 (Bundesregierung, 2011d; Bundesregierung, 2011e).

3. Data

3.1. Dataset

We make use of individual-level data provided by the German Socio-Economic Panel Study (SOEP v28). The SOEP is a representative panel study of private households. Interviews have been carried out annually since 1984. All respondents aged 17 and older answer one main individual questionnaire, covering about 150 questions on different topics such as the labor market and family situation, worries, attitudes and perceptions as well as health. Additionally, a household questionnaire is completed by the head of the household. About 20,000 individuals from more than 10,000 households are surveyed each year. For further details, see Wagner, Frick and Schupp (2007).

For our main analyses and our preferred specifications, we exploit the panel dimension of the SOEP and focus on respondents who were interviewed in both 2010 and 2011. In total, we obtain 26,547 person-year observations from 16,460 different individuals of which 10,087 were interviewed in both years and have no missings on their observables. In 2011, roughly half of those 10,087 individuals were interviewed before and after the Fukushima catastrophe, respectively.

For extended analyses and to measure long-term effects, we use SOEP waves Z (2009) to BC (2012) and 58,039 person-year observations.

3.2. Dependent Variables on Aspects of Mental Well-Being

We exploit several well-being measures that are routinely surveyed by the SOEP. Our first and main dependent variable is based on the question: “*What is your attitude toward environmental protection? Are you concerned about it? (a) very concerned, (b) somewhat concerned, (c) not concerned at all.*”

We collapsed the answers to this questions into a binary measure, *EnvWorriesLarge*, indicating the share of people who are “very concerned” about environmental protection. As seen in the Appendix, on average, 28.6% of all respondents are “very concerned” about environmental protection.

Analogously, we generate binary variables measuring the share of respondents who are “very concerned” about climate change. Roughly 30% of all Germans are (see Appendix A).

In addition to these distress measures, we exploit the standard 11 categorical life satisfaction measure. This measure has its mass point between values 5 and 9; 86% of all respondents fall into these categories.

The SOEP also measures affective well-being and asks respondents to rate how often they felt happy or sad during the 4 weeks prior to the interview. Five answer categories range from “very seldom” to “very often.” We collapse the two highest categories “often” and “very often” and generate 3 dichotomous variables accordingly. Appendix A shows that, interestingly, (only) a fifth of all Germans is “often” or “very often” *happy* while 45% are “often” or “very often” *sad*.

Finally, we exploit the continuous physical and the mental health summary scales of the SF12, a quasi-objective health measure included in the 2010 and 2012 SOEP waves (Andersen et al., 2007; Frick and Ziebarth, 2013).

The descriptive statistics for all dependent variables are in the Appendix. Note that these well-being measures represent *contemporaneous* measures – except for the general well-being measure, which asks about life satisfaction in general.

3.3. Covariates

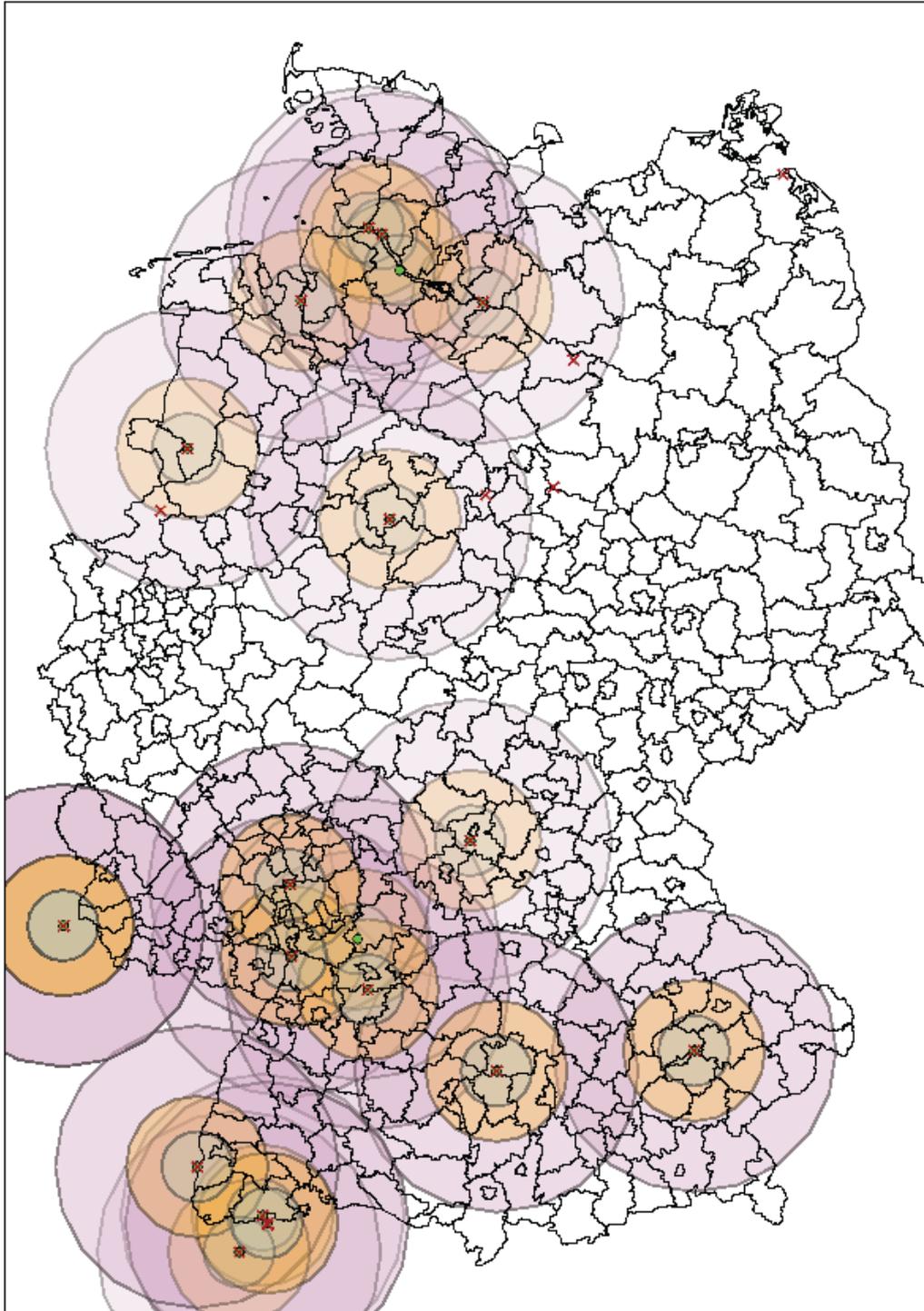
The **demographic factors** that we use are *age*, *age squared*, a *female* gender dummy, a dummy for being *married*, *single*, and *disabled*, respectively. In addition, we include a dummy indicating those without German *nationality*. The Appendix shows that the average age is about 51 years and that slightly more than 50% are female. Two thirds of all respondents are married and 5% are not German.

In terms of **education and labor market characteristics**, we control for the school degree as well as whether respondents are *full-time employed* (38%), *part-time employed* (12%), *out of the labor force* (43%), on *maternity leave* (2%) or *unemployed* (5%).

For **extended heterogeneity analyses**, as shown in Panel C of the Appendix, we make use of people’s political opinions and self-rated risk aversion. The dummy *RedGreen* indicates that respondents strongly lean toward either the Green party or the Social Democrats, both of which were in the opposition at the time of the disaster. Both parties were strongly in favor of a complete nuclear phase-out. 20% of all respondents self-identify as strong supporter of one of those parties.

RiskAverse indicates risk aversion and is the collapsed version of the 11 categorical risk aversion measures (Dohmen et al. 2010), whereby we define categories 4 to 1 as risk averse. According to this definition, 50% of all Germans are risk averse.

Figure 1: Nuclear Power Plants and (Temporary) Nuclear Waste Sites:
Distances to SOEP Respondents



Notes: Circles indicate 25, 50, and 100 km radii. Dots indicate nuclear power plants; crosses indicate (temporary) nuclear waste sites.

Finally, by using geo coordinates at the street block level, we exploit the distance from respondents' place of residences to the nearest nuclear power plant to exploit additional variation and additionally stratify on this variable. Figure 1 shows different radii around the German power plants. We generate a dummy variable that indicates whether respondents live within 50km (31mi) distance to a nuclear power plant (second circle in Figure 1). Almost 30% of all Germans live within 50km (31mi) a nuclear power plant.² Moreover, in robustness checks to take potential regional sorting into account, we also exploit the distance of the respondents' place of birth to the next nuclear power plant.

4. Empirical Method and Results

4.1. Empirical Approach and Identification

We run the following econometric model. To the extent that we use binary dependent variables, we run Linear Probability Models (LPM):

$$y_{it} = \beta_0 + \beta_1 PostMarch_{11,i,2011} \times 2011_t + \beta_2 PostJune_{30,i,2011} \times 2011_t + \beta_3 PostMarch_{11,i,2011} + \beta_4 PostJune_{30,i,2011} + X_{it}' \gamma + \delta_t + \phi_m + \mu_i + \varepsilon_{it} \quad (1)$$

where y_{it} is a dependent variable that measures the individual's mental well-being.

$PostMarch_{11,i,2011}$ is a dummy variable indicating whether a respondent's 2011 interview occurred before or March 11 – the day of the Fukushima catastrophe. Note that this dummy is time invariant, i.e., all 2011 respondents who were interviewed after March 11 always have a one on this dummy, independent of when they were interviewed in the other years. In other words, this variable nets out all potentially existing systematic differences between respondents who were interviewed before and after March 11, 2011, respectively. Similarly constructed is $PostJune_{30,i,2011}$, which represents the day when the German parliament decided to permanently shut-down the 7 oldest German nuclear reactors and to phase out the remaining 8 ones before December 31, 2022.

The coefficients of the interaction terms between these two binary indicators and the year 2011, β_1 and β_2 , yield the impact of these two dates on respondents' well-being.

² Traditionally, (intergenerational) geographic mobility is very low in Germany. In a given year, in the final sample, only about 1% of all SOEP respondents move.

The main identifying assumption here is that, conditional on year and month fixed effects, $\delta_i + \phi_m$, the individual-level covariates x_{it} , and conditional on netting out time-invariant individual unobservables, μ_i , the interview date is random and unrelated to the Fukushima catastrophe. This is very likely the case since:

- (i) The nuclear meltdown happened on March 11, 2011. Most SOEP interviews are carried out during the first six months of a year. Roughly half of all respondents in 2011, i.e. 5000, conducted their interview before and after this date, respectively. In Table 1, we plot the mean values of all covariates along with the scale-free normalized difference. Imbens and Wooldridge (2009) suggest that a normalized difference above 0.25 indicates covariate imbalance. This is not the case for any of our covariates. Thus we conclude that the sample is well-balanced on observables. We do not find evidence for selection effects as a function of the March 11 cut-off interview date.
- (ii) In around 50% of all cases, a trained interviewer is physically present when interviews are carried out. Typically, interviews are scheduled at least several days in advance. It is highly unlikely that the Fukushima accident itself had any impact on interview dates. March 11, 2011 was a Friday; the accident happened at 7:45am CEST (German) time. As a robustness check, we exclude all interviews where a trained interviewer was not present.

Since the Fukushima disaster is exogenous to the German SOEP interview dates, in principle, no adjustment for pre-post differences in sample compositions is necessary. Basically, in a totally randomized setting, we could even rely on cross-sections to estimate the Fukushima effects. However, we are in the fortunate position to rely on panel data. This allows us to compare (i) LMP treatment effects unadjusted for observables with (ii) LMP treatment effects adjusted for observables as well as (iii) simple pooled LMP-OLS estimates not exploiting the panel structure with (iv) LMP-Fixed Effects (FE) estimates that eliminate time-invariant individual unobserved heterogeneity. Since, in our preferred model specifications, we focus on a short time horizon and compare survey responses in 2010 to those in 2011, it is unlikely that time-varying unobservables confound the FE estimates.

Comparing (i) to (iv) against one another also serves as a test for the plausibility of the March 11 exogeneity assumption and yields information on potentially confounding impacts of observables as well as unobservables.

(iii) **Table 1:**

(iv) **Balancing Properties Between Treatment and Control Group, 2010-2011**

	Interview after March 11, 2011 (treatment group)	Interview before March 11, 2011 (control group)	Norm. Difference
Demographic Characteristics			
Age	49.319	52.567	0.080
Age Squared	2722.730	3092.054	0.087
Female	0.520	0.528	0.007
Married	0.628	0.612	0.008
Single	0.240	0.225	0.021
Disabled	0.123	0.154	0.042
No German Nationality	0.052	0.043	0.018
Educational Characteristics			
In School	0.018	0.012	0.014
Lower Than Secondary Degree	0.122	0.154	0.038
Secondary Degree	0.534	0.538	0.001
Tertiary Degree	0.326	0.296	0.026
Labor Market Characteristics			
Full-Time Employed	0.417	0.350	0.073
Part-Time Employed	0.126	0.103	0.038
Out of the Labor Force	0.380	0.477	0.097
On Maternity Leave	0.019	0.017	0.001
Unemployed	0.049	0.054	0.038
N	17,290	16,763	-

Note: The last column shows the normalized difference which has been calculated according to $\Delta s = (\bar{s}_1 - \bar{s}_0) / \sqrt{\sigma_1^2 + \sigma_0^2}$, with \bar{s}_1 and \bar{s}_0 denoting average covariate values for treatment and control group, respectively. σ denotes the variance. As a rule of thumb, normalized differences exceeding 0.25 indicate non-balanced observables that might lead to sensitive results (Imbens and Wooldridge, 2009).

Source: SOEP v28, 2010-2011, own calculations.

4.2. Descriptive findings

Figures 2 to 4 anticipate and nicely illustrate our main findings. Figure 2 represents graphically our OLS model and Figures 3 and 4 represent our FE-model. The x-axis displays the interview date in 2011. The first black vertical bar indicates the Fukushima catastrophe and the second black bar the German Nuclear Phase-Out Bill. The latter permanently shut down the 7 oldest nuclear reactors and imposed a clear phase-out timeline for the remaining eight reactors.

Figures 2 and 3 plot daily averages in responses for *EnvWorriesLarge*. The difference between those two figures is the y-axis. In Figure 2, we simply plot the share of respondents, on a given day, who reported being very concerned about environmental protection. As seen, we observe a distinct jump in that share after March 11. After the German parliament passed the Nuclear Phase Out Bill, the share of environmentally concerned citizens went down again. Note that the grey underlined confidence intervals widen toward the end of the year since only about 1,100 interviews were carried out after August 1, roughly 10% of all interviews.

In Figure 3, the y-axis makes use of the panel structure of the data and displays the individual-level *difference* in responses between the 2011 and 2010 interview. In other words, in Figure 3, we plot the change in the average daily share of people who are very concerned about the environment by their 2011 interview date, relative to their 2010 answers.

Figure 2: Share of SOEP Respondents Who Are Very Concerned About Environmental Protection

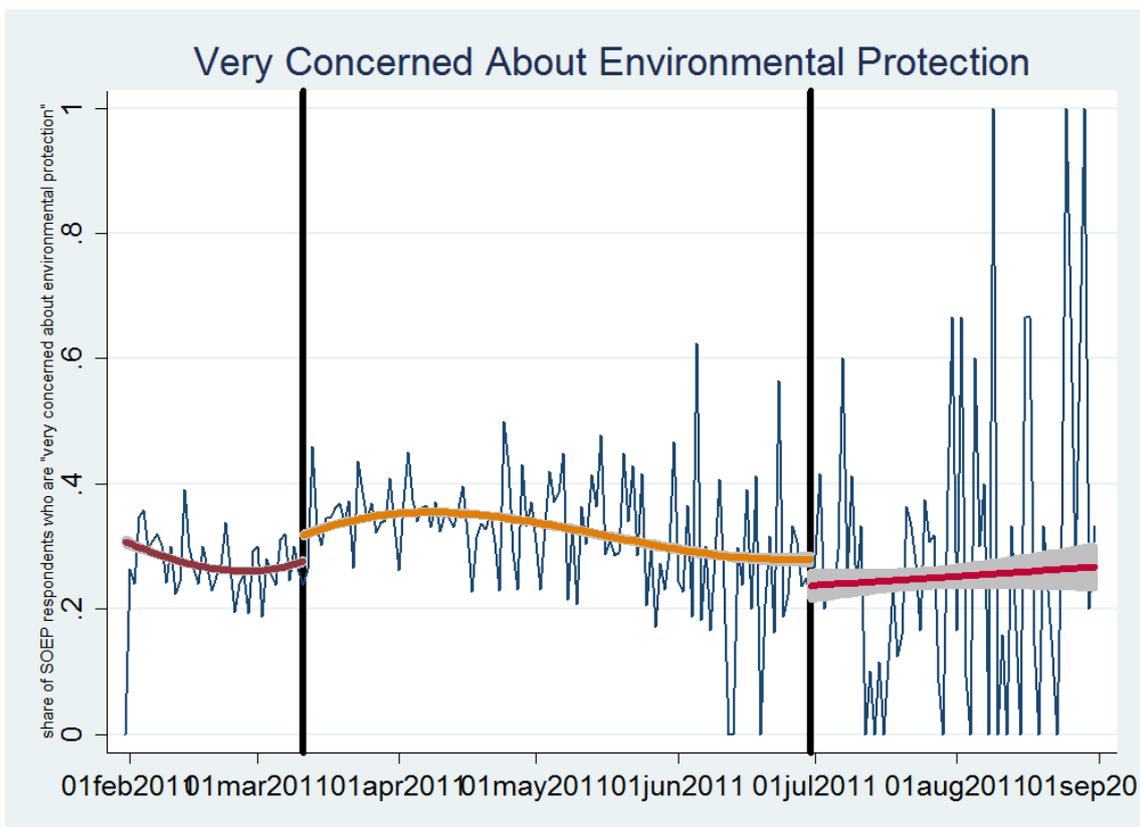


Figure 3: SOEP Respondents Who Are Very Concerned About Environmental Protection (first difference, 2011 vs. 2010)

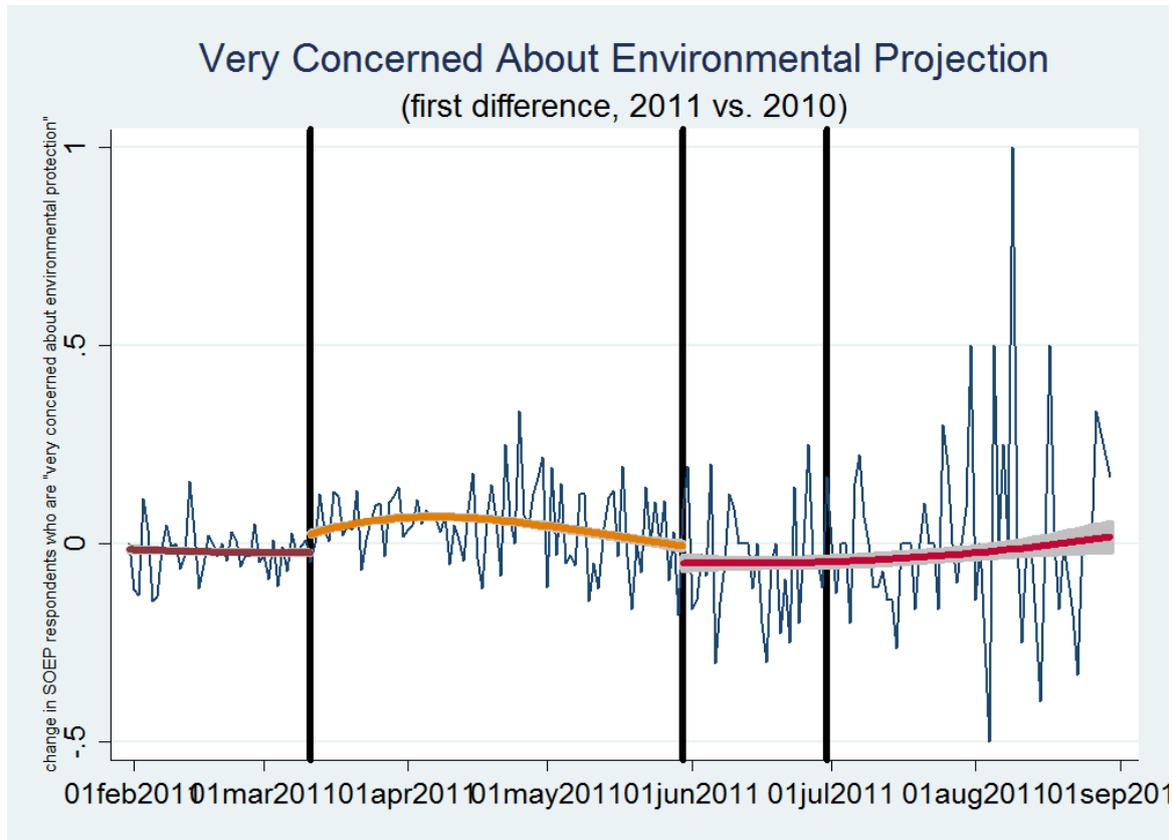


Figure 3 illustrates that, while there was zero change in environmental concerns before Fukushima’s meltdown, after concerns significantly increased by 5 to 10 percentage points. After the conservative government announced their Nuclear Phase-Out Plan, thus making a U-turn with respect to their nuclear and climate change policies, environmental worries declined.³ Toward the end of the year, they leveled-off around the zero line, which indicates no significant changes in environmental concerns.

³ Note that, in this graph, we plot both relevant Nuclear Phase Out Bill dates: the announcement of the bill on May 30 as well as the formal passing of the bill in the German parliament on June 30. It is not clear which of these two dates is the relevant one and was perceived as such by the citizens. It is likely that some parts of the population were more responsive to the first whilst others were more responsive to the second. In our main specifications, we decided to employ June 30 as the relevant date. However, the findings are largely robust to using May 30 as we show in our robustness check section.

Figure 4: Reported Life Satisfaction of SOEP Respondents (first difference, 2011 vs. 2010)

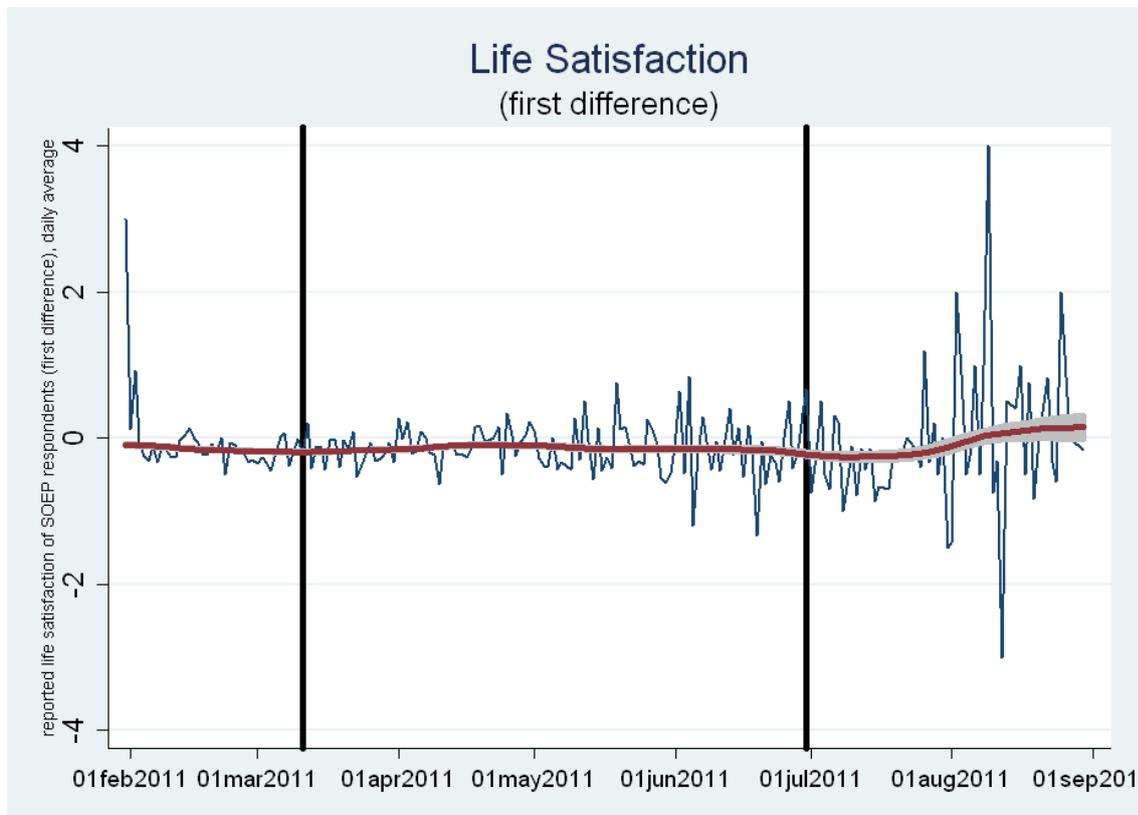


Figure 4 is set up analogously to Figure 3, but plots changes in general life satisfaction. It is easy to see that the curve is almost flat around the zero x-line. No changes in life satisfaction that could be related to the meltdown or the change in German environmental policy are identifiable.

4.3. Regression results

4.3.1. Baseline Specifications

Table 2 gives the results of the baseline specifications as outlined in equation (1). In our baseline specifications, we focus on the years 2010 and 2011. The first two columns of Table 2 estimate OLS-LMP and the next two columns FE-LPM models.⁴ Thus, the first two columns are the (covariate-adjusted) regression equivalent to Figure 2 and the next two columns the equivalent to Figure 3. The dependent variable is always *EnvWorriesLarge* and indicates the share of respondents who are

⁴ We routinely cluster standard errors at the household level. However, in our robustness checks, we show that clustering at the state-level does not alter the findings (Bertrand et al., 2004).

“very concerned” about environmental protection. For the sake of clarity and brevity, we suppress the coefficient estimates of those covariates that are not of principle interest. As shown in the lower bottom of Table 2, in the even numbered columns, additional sample adjusting covariates, x_{it} , are included in the regressions, whereas they are excluded in the odd numbered columns.

We learn the following from Table 2: First, across all four models, we consistently find that environmental concerns significantly increased by 5-6 ppt. immediately after the Fukushima disaster. Relative to the pre-Fukushima baseline concern level, this represents an increase of about 20%.

Second, after the abrupt switch in German nuclear policies – the permanent shut-down of the oldest German power plants and the ultimate phase-out of the remaining ones – concerns about environmental protection decreased significantly by about 9 ppt. Relative to the mean worry level between March 11 and June 30, which was 34%, the estimates represent decreases in the share of environmentally distressed citizens by about 25%, i.e., a decrease that roughly equals the increase immediately after Fukushima. Obviously, the German *Nuclear Phase-Out Bill* helped to counterbalance the mental distress triggered by Fukushima.

Third, overall, we find no evidence (i) that respondents differ in their observables pre vs. post the March 11 and June 30 interview dates; (ii) that the correction for observables makes any difference; or (iii) that the correction for unobservables matters. In all models, the coefficients remain almost identical whether or not we include x_{it} . The OLS vs. FE estimates are likewise almost identical. Note that the small variation between OLS vs. FE coefficients may stem from the fact that the FE models are essentially identified by a two year balanced panel and individual-level changes in the variable of interest, whereas the OLS model is identified by a two year unbalanced panel. Thus, the OLS and FE samples are not identical; the OLS sample includes 6500 more observations from individuals who only participated in one of the two surveys waves.⁵

⁵ This holds despite the fact that the number of observations included in the sample, as indicated in the bottom of Table 2, is identical.

Table 2: Standard

Effects of the Fukushima Meltdown and the Permanent Shutdown of Nuclear Power Plants in Germany on Environmental Concerns:

Short-Term Homogeneous Impacts (2010-2011)

	Very Concerned About the Environment			
	OLS	OLS	FE	FE
PostMarch11 _{i,2011} * 2011 ("After Meltdown")	0.050*** (0.011)	0.051*** (0.011)	0.062*** (0.012)	0.062*** (0.012)
PostJune30 _{i,2011} * 2011 ("After Permanent Shutdown")	-0.084*** (0.027)	-0.087*** (0.027)	-0.094*** (0.029)	-0.095*** (0.030)
PostMarch11 _{i,2011}	0.013 (0.010)	0.013 (0.010)		
PostJune30 _{i,2011}	-0.036 (0.025)	-0.036 (0.025)		
Controls				
Demographic Characteristics	No	Yes	No	Yes
Educational Characteristics	No	Yes	No	Yes
Labor Market Characteristics	No	Yes	No	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes
<i>R</i> ²	0.003	0.012	0.005	0.006
N	26,547	26,547	26,547	26,547

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after March 11 and after June 30, 2011, respectively. The dependent variable is a dummy variable which equals one if the individual is very concerned about the environment.

Source: SOEP v28, 2010-2011, unbalanced panel, own calculations.

As discussed in Section 2.2, immediately after Fukushima the German government announced an “Atom-Moratorium” for 3 months during which the oldest German reactors were shut down and their safety rigorously inspected. One limitation of this study is that we cannot disentangle the “clean” Fukushima scaring effect from this immediate policy action effect. However, we do not believe that this hampers the interpretation of our findings for two reasons: (1) In the aftermath of the disaster, most governments around the globe typically take some action – at least announce action in political speeches. In general, this makes it impossible to identify any natural disaster impact in a 100% clean way; and (2) if any, this particular immediate policy action by the German government should downward bias the impact of Fukushima on mental distress. In that case, we would obtain a lower bound estimate.

4.3.2. Robustness Checks

Table 3 provides a series of robustness checks, always employing our preferred fixed effects model in the last column of Table 2.

As already mentioned in footnote 3, in our standard specifications, we chose the date when the *Nuclear Phase Out Bill* formally passed the parliament (June 30). In column (1), we employ an alternative date, namely the date when the sharp turnaround in the government’s energy policy was formally announced; May 30, 2011. As seen, our findings are robust to using the announcement instead of the implementation date.

In column (2), we include a linear time trend. One concern with the identification of the policy action effect may be that, after the sharp increase in concerns, concerns would have decreased even without the Nuclear Phase Out Bill. Column (2) shows that the identification of the effect is largely robust to the inclusion of a time trend.

Column (3) excludes people who moved recently and column (4) any postal interviews. The latter interviews may include measurement error in the interview date. In addition, respondents may have postponed the filling out of the questionnaire due to Fukushima. As seen, both effects are robust to both robustness checks.

Column (5) clusters standard errors at the state level (Bertrand et al., 2004) and column (6) balances the sample. Again, our findings are robust to these specifications.

Table 3: Robustness

Effects of the Fukushima Meltdown and the Permanent Shutdown of Nuclear Power Plants in Germany on Environmental Concerns: Robustness of Short-Term Homogeneous Impacts (2010-2011)

	Very Concerned About the Environment						
	Alternative date for Phase Out Bill (1)	Includes linear time trend (2)	Movers excluded (3)	Postal interviews excluded (4)	Std. Err. Clustered at state level (5)	Balanced Sample (6)	Placebo Treatment Date (2010) (7)
PostMarch11 _{i,2011} *2011 (“After Meltdown”)	0.072*** (0.012)	0.062*** (0.012)	0.064*** (0.012)	0.065*** (0.019)	0.062*** (0.012)	0.062*** (0.012)	0.013*** (0.011)
PostJune30 _{i,2011} *2011 (“After Permanent Shutdown”)		-0.095*** (0.030)	-0.109*** (0.031)	-0.139*** (0.043)	-0.095* (0.048)	-0.095*** (0.030)	-0.011*** (0.024)
PostMay30 _{i,2011} *2011 (“After Permanent Shutdown II”)	-0.100*** (0.021)						
Controls							
Demographic Characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Educational Characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Labor Market Characteristics	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<i>R</i> ²	0.008	0.004	0.006	0.007	0.013	0.006	0.006
N	26,547	26,547	26,150	13,446	26,547	20,317	31,221

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after March 11 and after June 30, 2011, respectively. Column (1), as indicated, uses May 30 as the relevant Phase Out Bill date since the policy action was officially announced on that date. The final bill was passed by the German parliament on June 30, which is the standard Phase Out Bill date in our other specifications. The dependent variable is a dummy variable which equals one if the individual is very concerned about the environment. Column (2) includes a linear time trend. Column (3) excludes movers and shuts down post-Fukushima residential sorting. Column (4) excludes postal interviews and eliminates potential measurement error in the interview date. Column (5) clusters standard errors at the state level. Column (6) balances the sample and column (7) uses March 11, 2010 and June 30, 2010 as treatment dates.

Source: SOEP v28, 2010-2011, unbalanced panel, own calculations.

Finally, we use the years 2009 and 2010, our standard specification, but employ a placebo “After Meltdown” as well as a placebo “After Permanent Shutdown” date, namely March 11 and June 30, 2010. Both effects are close to zero in size and not statistically significant.

4.3.3. Effect Heterogeneity

Now we run more flexible specifications that investigate effect heterogeneity and yield additional reinforcing evidence for the plausibility of the estimates. Technically, in Table 3, we add the regressor we would like to stratify the sample on, both in levels and in interaction with the $PostMarch11_{i,2011} \times 2011_t$ and the $PostJune30_{i,2011} \times 2011_t$ covariates of interest.⁶ As seen in the column headers, we test effect heterogeneity with respect to: (a) distance to the next nuclear power plant, (b) political opinions, (c) risk aversion, (d) gender, and (e) age.

Exploiting exogenous distances to nuclear reactors

Column (1) formalizes econometrically what we see in Figure 1. In our preferred “distance to power plant” specification, we rely on a dummy that indicates if respondents live within 50km (31mi) distance to a nuclear power plant.⁷ As the Appendix shows, 27% of all Germans do. This gives us enough statistical power and variation. Column (1) of Table 3 shows: First of all, people living closer to power plants do not worry more or less about the environment, i.e., we do not find evidence for geographical sorting. Note that, even if we found sorting, we would net out these systematic differences with this regressor. Especially in the short-run, the residential distance to the next nuclear power plant is exogenous with respect to Fukushima and the change in environmental policies.⁸

Second, the plain $PostMarch11_{i,2011} \times 2011_t$ and $PostJune30_{i,2011} \times 2011_t$ coefficients remain robust in size and significance. Their triple interactions with “within 50km distance” are small and not significantly different from zero. This means that there is no differential scaring or relieving effect of the meltdown and the phase out, depending on the respondents’ distance to the next power plant. Obviously, all Germans were similarly affected by Fukushima and also similarly relieved. This

⁶ We estimate these models by LMP and abstain from individual fixed effects. The reason is that all variables that we test are, by construction, very or totally time-invariant. This does not allow us to separately identify the triple interaction term effects from the level effects.

⁷ The results are robust to alternate cut-off radii and available upon request.

⁸ In a robustness check, we exclude people who moved since the last interview. In another robustness check, we test whether the results hold when one measures the distance of the *place of birth* to the next nuclear power plant. The results are stable and available upon request.

makes sense since a potential nuclear disaster would, due to the small distances, certainly significantly affect all Germans, independent of where they live.

In extended analyses not displayed, we stratify by the following three measures: (a) whether the closest nuclear power plant had been shut down, (b) whether the closest nuclear power plant will be shut down until 2020, (c) whether the closest nuclear power plant will not be shut down (exploiting the fact that some Germans live in close distance to nuclear power plants in France and Switzerland which have not been affected by German policy action). However, the results confirm the finding above according to which distance to a power plant does not matter.⁹

Political opinion and risk aversion

Column (2) makes use of SOEP questions about respondents' political opinions and party preferences. We group those together who indicate a strong preference for the Greens and the Social Democrats; both parties formed a centre-left coalition between 1998 and 2005 and were largely in favor of a permanent nuclear phase-out, long before Fukushima. It turns out that people in favor of "Red-Green" are 12ppt. more likely to be "very concerned" about environmental protection. With regard to the Fukushima disaster, we do not find much evidence that people who strongly sympathize with the political ideas of Red-Green reacted differently to the disaster

In column (3), we test whether risk aversion matters. Standard economic theory would clearly suggest that it does, since a nuclear accident is a small probabilistic event with high social costs. Indeed we do find evidence that risk aversion mattered for the evaluation of the phase-out decision; risk averse people seem to have incurred an additional 3% Fukushima scaring "premium", significant at the 5% level. Similarly, they seem to have been more relieved after the permanent phase out had been decided, although the latter estimate is not statistically significant.

⁹ The detailed results are available upon request.

Table 4: Effect Heterogeneity

Effects of the Fukushima Meltdown and the Permanent Shutdown of Nuclear Power Plants in Germany on Environmental Concerns: Short-Term Heterogeneous Impacts (2010-2011)

	Very Concerned About the Environment				
	Within 50km to nuclear power plant (1)	Supports Social Dem./ Greens (2)	Risk Averse (lagged) (3)	Female (4)	Above 40 (5)
PostMarch11 _{i,2011} *2011*Within50kmRadius	-0.010 (0.015)				
PostJune30 _{i,2011} *2011*Within50kmRadius	0.011 (0.042)				
PostMarch11 _{i,2011} *2011*RedGreen		0.013 (0.016)			
PostJune30 _{i,2011} *2011 * RedGreen		0.010 (0.047)			
PostMarch11 _{i,2011} *2011*RiskAverse			-0.032** (0.015)		
PostJune30 _{i,2011} *2011*RiskAverse			0.036 (0.048)		
PostMarch11 _{i,2011} *2011*Female				0.027** (0.011)	
PostJune30 _{i,2011} *2011*Female				-0.081*** (0.030)	
PostMarch11 _{i,2011} *2011*Above50					0.001 (0.013)
PostJune30 _{i,2011} *2011*Above50					-0.034 (0.038)
Within50kmRadius	0.006 (0.010)				

RedGreen		0.116*** (0.010)			
RiskAverse			-0.001 (0.008)		
Female				0.047*** (0.007)	
Above50					-0.011 (0.013)
PostMarch11 _{i,2011} *2011 (“After Meltdown”)	0.049*** (0.012)	0.067*** (0.014)	0.037*** (0.012)	0.047*** (0.015)	0.053*** (0.012)
PostJune30 _{i,2011} *2011 (“After Permanent Shutdown”)	-0.085*** (0.030)	-0.108*** (0.037)	-0.045 (0.031)	-0.075* (0.038)	-0.091*** (0.031)
Demographic Characteristics	Yes	Yes	Yes	Yes	Yes
Educational Characteristics	Yes	Yes	Yes	Yes	Yes
Labor Market Characteristics	Yes	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes	Yes
<i>R</i> ²	0.023	0.013	0.012	0.012	0.012
N	26,547	21,087	26,547	26,547	26,369

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after March 11 and after June 30, 2011, respectively. The dependent variable is a dummy variable which equals one if the individual is very concerned about the environment. Each column stands for one OLS regression model similar to the one in equation (1). However, to test effect heterogeneity we always include a triple interaction term, in addition to the variable of interest in levels, to the model as indicated. How the variables in the column headers are generated is explained in Section 3.3. The descriptive statistics are in the Appendix.

Source: SOEP v28, 2010-2011, unbalanced panel, own calculations.

Gender and age

Column (4) examines the role of gender. We find clear and strong evidence that women in general are (i) 5ppt. more likely to be very concerned about environmental protection; (ii) incurred a 3ppt. larger scaring effect after the meltdown; and (iii) a 8ppt. larger relieving effect after the phase-out as compared to men.

Finally, we look at age. The Greens were elected into the German parliament for the first time in 1982. They are still seen as the democratic representation of the 1968er movement in Germany, a left-wing, student-driven, intellectual movement. One of the Greens' main political goals was the (immediate) phase-out of nuclear energy and the transition to renewables – this objective became part of their identity after the Chernobyl nuclear disaster in 1986. We generate an age dummy “above50” identifying respondents who were at least 25 in 1986, i.e. who experienced Chernobyl, the (post) 1968 movement, and the intense debates about nuclear energy in the 1980s. However, we do not find much evidence that respondents over 50 reacted differently to the disaster than the younger generation.

One can summarize that the Fukushima scaring and phase-out relieving effects are mostly driven by risk averse women.

Alternative Mental Well-Being Measures

General life satisfaction

The models in Table 4 make use of alternative mental well-being measures. The first column uses the standard 11 categorical life satisfaction measure as dependent variable. This model is the regression equivalent to Figure 4. And as already suspected in Figure 4, we do not find any evidence that Fukushima or the *Phase-Out Bill* had an impact on citizens' *general* life satisfaction. Typically, studies consistently find that individual economic prospect or unemployment have a strong impact on life satisfaction (Winkelmann and Winkelmann, 1998; Frijters et al. 2004; Kassenboehmer and Haisken-DeNew, 2009; Knabe et al., 2010). One may interpret our finding as evidence that disasters (in other countries) may affect specific mental well-being measures even in locations geographically far away, but not life satisfaction in general, at least as long as people are not directly personally affected.

Table 5: Alternative Well-Being Measures

Effects of the Fukushima Meltdown and the Permanent Shutdown of Nuclear Power Plants in Germany on Alternative Well-Being Measures: Short-Term Homogeneous Impacts, 2010-2011

	Life Satisfaction (1)	Happy (2)	Sad (3)	Concerned about climate change (4)
PostMarch11 _{i,2011} *2011 (“After Meltdown”)	0.016 (0.024)	-0.000 (0.009)	0.042*** (0.012)	0.049*** (0.011)
PostJune30 _{i,2011} *2011 (“After Permanent Shutdown”)	-0.077 (0.065)	-0.009 (0.025)	-0.015 (0.036)	-0.046 (0.030)
Controls				
Demographic Characteristics	Yes	Yes	Yes	Yes
Educational Characteristics	Yes	Yes	Yes	Yes
Labor Market Characteristics	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes
<i>R</i> ²	0.018	0.009	0.007	0.005
N	26,547	26,547	26,547	26,547

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after March 11 and after June 30, 2011, respectively. The dependent variables are dummy variables which equal one if the individual is (1) satisfied with life, (2) happy, (3) sad, (4) and worried about climate change. Each column stands for one FE regression model, except for the first, which is an ordered probit model.

Source: SOEP v28, 2010-2011, unbalanced panel, own calculations.

Affective well-being measures

The finding from column (1) is reinforced in column (2) where we make use of a collapsed version of the “happy” affective well-being measure (see Section 3.2). We do not find evidence that the share of people who felt happy “very often” or “often” in the last 4 weeks varied significantly.

In contrast, immediately after Fukushima, the share of respondents who felt “sad” increased by about 4ppt (column (3)). Part of the reason why Fukushima has been considered so disastrous was the lack of or misleading catastrophe management by both politicians – officials underestimated dangers and knowingly concealed information – and the operating *Tokyo Electric Power Company (TEPCO)*. Media reports about these failures made environmentally-concerned people around the globe very sad and angry. This is illustrated in column (3). We see that the sadness-level substantially shifted upward after Fukushima.

Concerns about climate change

The radical change in German conservative energy politics entailed a long-term large-scale plan under which Germany would gradually replace nuclear energy with renewables. The government of Angela Merkel generated its own term for this ambitious plan: “EnergyChange” (*Energiewende*). Since the *Energiewende* is inherently linked to climate change politics and was largely communicated to the public with that spin, we test whether Germans’ concerns about climate change changed too.

Column (5) shows that concerns about climate change significantly increased after Fukushima and decreased after the announcement of the new German energy politics and the *Energiewende*.¹⁰

4.3.4. Long-Run Effects

Table 6 tests long-run effects. We intend to test whether concerns about environmental protection increased significantly in the long-run due to Fukushima. For this purpose, we restrict the sample to the years 2009 and 2012 and, again, estimate (unbalanced) OLS and (balanced) FE models. When estimating effects over a longer time horizon, we face a trade-off between considering unobservables through individual fixed effects and considering marginal populations who did not

¹⁰ There are several explanations for why climate change concerns significantly increased after Fukushima: (1) It could simply be that the environmental disaster raised people’s awareness about environmental issues; (2) In the short run, shutting down nuclear power meant replacing the energy production largely with climate-damaging coal energy; and/or (3) People might confuse that nuclear power and emissions have not been linked to climate change.

participate at least once pre- and post-Fukushima in the survey. For example, for the two years 2009 and 2012, we have a total pool of 31,456 person-year observations from 22,942 different individuals, but only 8,761 of them participated in both 2009 and 2012. While the OLS model is identified by all 22,942 respondents, the FE model only makes use of the 8,761 long-term SOEP participants.

In all columns, we estimate a model as in equation (1). Column (1) uses an unbalanced panel and estimates an OLS model while column (2) employs a fixed effect model using a balanced panel. Columns (3) and (4) only makes use of the years 2009 and 2012 and basically compares environmental concern level effects in 2009 to those in 2012. In all four models, the 2012 effect is identified by the year dummy 2012.

We find that *(i)* in the first two columns, the standard Fukushima scaring and phase out relieving effects are very close to our standard estimates in Table 2, which are only based on 2010 and 2011; *(ii)* that the OLS and FE estimates in the first two columns are almost identical; and *(iii)* the 2012 effects is always small; for the unbalanced OLS models in columns (1) and (3) that include marginal populations, we find a small, but significant, 1 ppt. increase in concerns levels for 2012. However, this small significant effect vanishes once we net out individual unobserved heterogeneity and run fixed effects regressions.

All four findings reinforce the credibility of our estimates. The last finding *(iii)* shows that the policy action Phase-Out Bill effect indeed offset, at least almost entirely offset, the increased environmental concerns after Fukushima.

Table 6: Long-Term Impact

Effects of the Fukushima Meltdown and the Permanent Shutdown of Nuclear Power Plants in Germany on Environmental Concerns:

Long-Term Homogeneous Impacts (2009-2012)

	Very Concerned About the Environment			
	Unbalanced OLS 2009-2012 (1)	Balanced FE 2009-2012 (2)	2009 vs. 2012 Unbalanced OLS (3)	2009 vs. 2012 Balanced FE (4)
PostMarch11 _{i,2011} *2011 (“After Meltdown”)	0.064*** (0.008)	0.069*** (0.010)		
PostJune30 _{i,2011} *2011 (“After Permanent Shutdown”)	-0.097*** (0.019)	-0.100*** (0.026)		
2012	0.011** (0.005)	-0.007 (0.006)	0.010** (0.005)	-0.007 (0.006)
Controls				
Demographic Characteristics	Yes	Yes	Yes	Yes
Educational Characteristics	Yes	Yes	Yes	Yes
Labor Market Characteristics	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes
<i>R</i> ²	0.012	0.008	0.010	0.005
N	58,039	31,456	58,039	31,456

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after March 11 and after June 30, 2011, respectively. The dependent variable is a dummy variable which equals one if the individual is very concerned about the environment. Columns (1) and (3) estimate unbalanced OLS, and columns (2) and (4) balanced FE regression models. The first two columns use the years 2009-2012, whereas the last two columns solely compare 2009 with 2012.

Source: SOEP v28, 2009-2012, own calculations.

4.3.5. *Comparison to Long-Run Effects of the Chernobyl Disaster:*

Next, as a last exercise, we run our standard model but estimate the effects of the Chernobyl disaster on being mentally very concerned about environmental protection. More specifically, we replicate Table 6 using the Chernobyl disaster in 1986 in order to assess its long-term impact on environmental worries in the German population. This serves as a robustness check for the Nuclear Phase Out Effect that we identify above and which significantly reduced concerns about environmental protection.

In the first two columns of Table 7 we basically replicate the first two columns of Table 6, but use SOEP data for the years 1984 to 1987 and April 28, 1986 as the “Chernobyl meltdown” date.¹¹ As seen, after Chernobyl, the share of SOEP respondents who were “very concerned about environmental protection” increased by a highly significant 11 ppt. Relative to the mean worry level before Chernobyl¹², this represents an increase of about 25 percent – almost exactly the same increase in mental distress that we find after Fukushima. Thus, we argue that the two events are comparable; particularly since we always focus on Germany and use the same dataset as well as the same variables.

Besides the fact that the worries increased by the same share after Fukushima as compared to Chernobyl, the coefficient for 1987 is of roughly the same size and highly significant as well. This means that – in contrast to Fukushima – after Chernobyl we seem to observe a *persistent* jump in mental distress due to environmental worries. We investigate this hypothesis further in columns (3) and (4), where we add the years 1988 and 1989 to the model.

Column (3) estimates an OLS model using the pooled data and column (4) employs a balanced fixed-effects model. First, it is noteworthy that the identified coefficient $postApril28_{i,1986} * 1986$ remains surprisingly robust across all four models in columns (1) to (4). This reinforces the exogeneity assumption of the Chernobyl disaster. Second, we find that the share of Germans who were very concerned about environmental protection indeed persistently increased by a large share after Chernobyl. The coefficients for the three post-Chernobyl yearly dummies 1987, 1988, and 1989 are large and highly significant.

¹¹ Although the Chernobyl disaster happened on the evening (EST) of April 26, it took until April 28 before the media reported about the disaster.

¹² which was 40 percent and thus significantly higher than it is today.

Table 7: Long-Term Impact of the Chernobyl Disaster

Effect of the Chernobyl Disaster on Environmental Concerns: Long-Term Homogeneous Impacts (1984-1989)

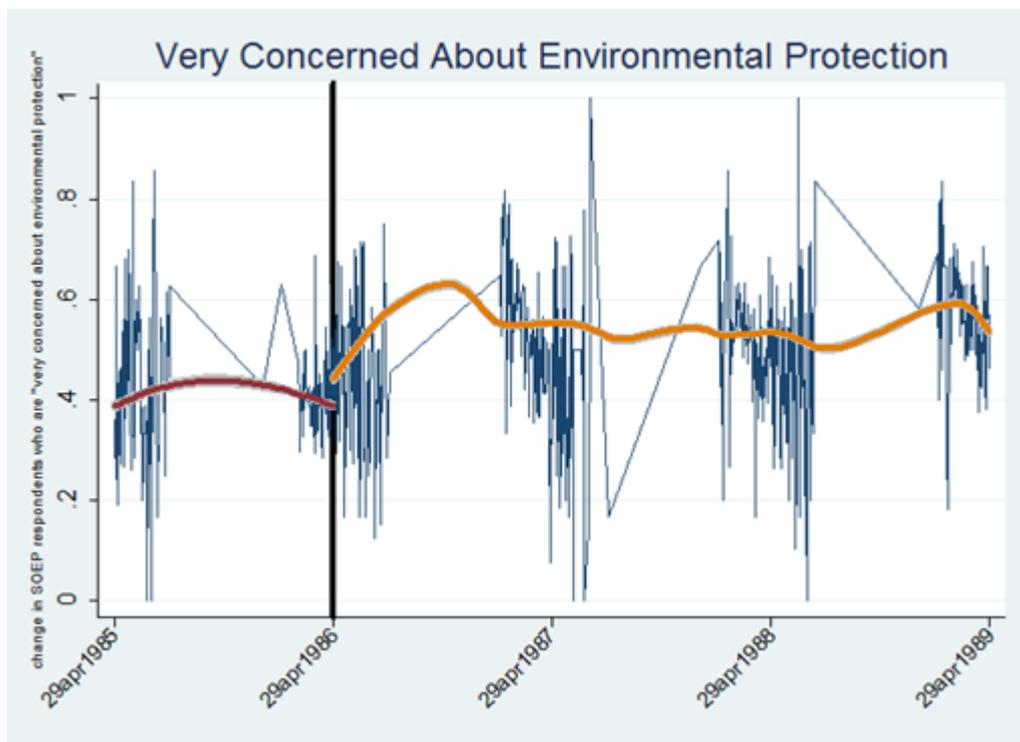
	Very Concerned About the Environment			
	Unbalanced OLS 1984-1987 (1)	Balanced FE 1984-1987 (2)	Unbalanced OLS 1984-1989 (3)	Balanced FE 1984-1989 (4)
PostApril26 _{i,1986} *1986 ("After Meltdown")	0.112*** (0.017)	0.118*** (0.017)	0.113*** (0.016)	0.116*** (0.018)
1987	0.151*** (0.007)	0.151*** (0.010)	0.154*** (0.007)	0.160*** (0.009)
1988			0.137*** (0.008)	0.143*** (0.012)
1989			0.193*** (0.008)	0.205*** (0.015)
Controls				
Demographic Characteristics	Yes	Yes	Yes	Yes
Educational Characteristics	Yes	Yes	Yes	Yes
Labor Market Characteristics	Yes	Yes	Yes	Yes
Year Fixed Effects	Yes	Yes	Yes	Yes
Month Fixed Effects	Yes	Yes	Yes	Yes
R^2	0.060	0.027	0.066	0.028
N	43,587	33,668	62,877	42,462

Note: * p<0.1, ** p<0.05, *** p<0.01; standard errors are in parentheses and clustered at the household level. The treatment statuses are established based on whether the individuals were interviewed after April 28, 1986. The dependent variable is a dummy variable which equals one if the individual is very concerned about the environment. Columns (1) and (3) estimate unbalanced OLS, and columns (2) and (4) balanced FE regression models. The first two columns use the years 1984-1987, whereas the last two columns use the years 1984-1989.

Source: SOEP v28, 1984-1989, own calculations.

Finally, we non-parametrically illustrate the persistent increase in environmental concerns in Figure 5.¹³ In the visual analogue to the model in column (3) it is easy to see that concerns substantially increased after Chernobyl and remained on this elevated level. This finding reinforces one of the main findings of this paper suggesting that it was indeed the *German Nuclear Phase Out Bill* of 2011 that significantly reduced environmental concerns after Fukushima.

Figure 5: Comparison to the Chernobyl Disaster:
Share of SOEP Respondents Who Are Very Concerned About Environmental Protection



¹³ Again, as in Figure 2, a report daily averages. However, since we plot the daily means over several years and since most respondents are interviewed in the first months of a year, we observe some jumps in the graph. To smooth them a little bit, we disregarded days with less than five respondents interviewed.

5. Discussion and Conclusion

This research shows that environmental disasters can have significant negative spillover effects on the mental health of another country's residents – even if the other country is on the other side of the world and the disaster does not directly affect its residents, nor does it increase the likelihood that a similar disaster occurs on the other country.

The Fukushima disaster in March 2011 and its subsequent related events significantly increased concerns about environmental protection among the German population. The mental scaring effects were reversed when the hitherto pro-nuclear governing centre-right coalition fundamentally changed its position and energy policy. On June 30, the German parliament voted almost unanimously for a law that permanently shut-down the 7 oldest German nuclear power plants and implemented a clear phase-out plan for the remaining 8 by the end of 2022. The *Nuclear Phase-Out Bill* has been combined with a large scale government program supporting the transition to renewables ("*Energiewende*"). With this bill, Germany became the first nuclear energy generating country to completely phase-out its use. We show that this policy U-turn – supported by a large majority of Germans – improved citizens' mental well-being, particularly among risk-averse women.

We find particularly strong effects on citizens' concerns about the environment, but also on affective well-being measures such as sadness. Mental health is a multidimensional concept that is complex to measure. Strong concerns or worries are integral part of overall mental health. When we correlate our "*very concerned about environmental protection*" measure with the mental health SF12 summary scale (RAND, 1995), which was surveyed in the SOEP in 2010, we find that people who are very concerned about the environment have a highly significantly 1.8 ppt lower mental health status. Thus it is reasonable to assume that people who are permanently very concerned about the environment lose 1% of a Quality Adjusted Life Year (QALY). This assumption allows us to carry out the following rough back-of-the-envelope calculation: Fukushima increased the share of "*very concerned*" Germans by 6ppt. This equals about 4 million German citizens.¹⁴ It took roughly 3 months for the German parliament to implement measures that ameliorated environmental concerns. Thus one would obtain a monetized mental health loss of $0.01 * 4/4 = 100,000$ QALYs. The health economics literature values one QALY with roughly 100,000€. Thus, this would yield a total monetized Fukushima-related mental health loss of €1bn or €250 per affected citizen, which equals about €20 per week and affected citizen.

¹⁴ According to the German Federal Statistical Office (2012), 68.6 million German citizens were about 18 in 2012. Thus, 1ppt. equals 686,000 people and 6ppt. roughly 4 million.

There is complementary evidence showing that people are actually willing to pay for nuclear-free energy production, most likely in return for a lower environmental concern level. In polls, 70% of the German citizens say that they would be willing to pay higher energy prices as a consequence of the transition to renewables (Infratest Dimap, 2011b). Actually, part of the *Energiewende* policy is a fixed subsidy for every kilowatt hour (kWh) produced by renewables („*Einspeisevergütung*“). The total €18bn annual cost of this policy is paid by all electricity consumers through a flexible absolute tax per kWh („*EEG-Umlage*“).¹⁵ In 2013, this tax amounted to 5.3 Eurocent per kWh (Bundesregierung, 2013). The average household consumes about 3500 kWh per year and thus pays €185 or €15 per months for the transition to renewables (EnergieAgentur NRW, 2012). While this represents a mandatory tax, which must be paid by all citizens, a study by *Check24* (2012) finds that, before Fukushima, 37% of consumers switching their energy provider, chose renewable energy sourced electricity. Immediately after Fukushima, this share doubled to 74% and was still 64% one year after the disaster (Check24, 2013).

This illustrates that natural disasters and catastrophes may not only have external effects on the mental well-being of other country citizens, but may also impact people’s actual economic behavior, which is in this case presumably driven by fear and mental concerns. How mental concerns translate into changes in actual economic behavior and individuals’ actions is a promising future research field.

¹⁵ Meanwhile, the German law being the role model, at least 65 states around the globe have copied this subsidy for renewables (REN21, 2013).

6. Literature

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Appendix: Descriptive Statistics

	<i>Mean</i>	<i>Std. Dev.</i>	<i>Min.</i>	<i>Max.</i>	<i>Obs.</i>
Dependent Variables					
Very Concerned About the Environment	0.302	0.459	0	1	26,547
Very Concerned About Climate Change	0.294	0.455	0	1	26,547
Satisfaction With Life	7.000	1.732	0	10	26,547
Feeling Happy	0.135	0.342	0	1	26,547
Feeling Sad	0.208	0.406	0	1	26,547
Demographic Characteristics					
Age	51.217	17.398	18	101	26,547
Age Squared	2925.892	1809.200	324	10,201	26,547
Female	0.524	0.499	0	1	26,547
Married	0.629	0.483	0	1	26,547
Single	0.222	0.416	0	1	26,547
Disabled	0.139	0.346	0	1	26,547
No German Nationality	0.046	0.210	0	1	26,547
Educational Characteristics					
In School	0.015	0.122	0	1	26,547
Lower Than Secondary Degree	0.137	0.343	0	1	26,547
Secondary Degree	0.536	0.499	0	1	26,547
Tertiary Degree	0.312	0.463	0	1	26,547
Labor Market Characteristics					
Full-Time Employed	0.391	0.488	0	1	26,547
Part-Time Employed	0.116	0.320	0	1	26,547
Out of the Labor Force	0.423	0.494	0	1	26,547
On Maternity Leave	0.018	0.134	0	1	26,547
Unemployed	0.051	0.219	0	1	26,547
Heterogeneity					
Social Democrats/Greens Supporter	0.214	0.410	0	1	26,547
Christian Democrats/Free Market Party Supporter	0.208	0.406	0	1	26,547
Within 50km Radius of Nuclear Power Plant	0.273	0.445	0	1	26,369
Risk Averse (Lagged)	0.546	0.498	0	1	21,087
Above 50	0.514	0.500	0	1	26,547

Source: SOEP v28, respondents aged 17 and older, 2010-2011, own calculations.